

Message Text

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ORIGIN EUR-25

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FM SECSTATE WASHDC

TO AMEMBASSY MOSCOW PRIORITY

AMCONSUL LENINGRAD

C O N F I D E N T I A L STATE ,53228

E.O. 11652: GDS

TAGS: PFOR, UR, US

SUBJECT: PROPOSED RELAXATION OF US TRAVEL CONTROLS ON
SOVIETS

REF: MOSCOW 3403 AND PREVIOUS

1. DEPARTMENT WOULD APPRECIATE EMBASSY AND CONSULATE
GENERAL COMMENT ON THE FOLLOWING PROPOSED MODIFICATION
TO CONTROLS ON TRAVEL BY SOVIET OFFICIAL PERSONNEL IN THE
US. PROPOSED MODIFICATIONS HAVE NOT RECEIVED GOVERNMENT-
WIDE CLEARANCE AND THEREFORE ARE SUBJECT TO CHANGE BEFORE
THEY ARE PUT INTO EFFECT APRIL 5.

2. AMBASSADORIAL TRAVEL: CHIEF OF MISSION MAY VISIT ANY
OPEN CITY OR AREA BY ANY MEANS OF TRANSPORTATION WITHOUT
PRIOR NOTIFICATION, ACCOMPANIED BY FAMILY MEMBERS,
INTERPRETER AND PERSONAL CHAUFFEUR. FAMILY MEMBERS UN-
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ACCOMPANIED BY CHIEF OF MISSION MAY ALSO TRAVEL NOTE-FREE,

ACCOMPANIED BY CHAUFFEUR, IF TRAVEL IS BY AUTO.

3. EMBASSY NOTE-FREE TRAVEL: SOVIET PERSONNEL MAY TRAVEL BY AUTO OR BUS WITHOUT PRIOR NOTIFICATION TO:

A. DACHA AT PIONEER POINT VIA US50;

B. WINCHESTER, VA., VIA US50;

C. FRONT ROYAL, VA., VIA US50 AND VA340;

D. LURAY, VA., VIA US50 AND VA340;

E. FREDERICK, MD., VIA I70S;

F. CATOCTIN NATIONAL PARK VIA I70S AND MD15;

G. GETTYSBURG, PA., VIA I70S, MD15, AND PA15;

H. OCEAN CITY, MARYLAND VIA US50.

4. EXTENSION OF NOTE-FREE TRAVEL FOR SOVIETS TO OCEAN CITY WOULD BE ON THE UNDERSTANDING THAT NOTE-FREE TRAVEL FOR EMBASSY STAFF IN MOSCOW OBLAST' INCLUDES TRAVEL TO DUBNA ON SOVIET OR EMBASSY-OWNED CRAFT VIA MOSCOW-VOLGA CANAL. DEPARTMENT WOULD BE INTERESTED IN RECEIVING INFORMAL CLARIFICATION OF POSSIBLE SOVIET INTENTIONS TO ALLOW TRAVEL ON VOLGA RIVER TO RECREATION SITES SUCH AS DIPLOMATIC DACHA AND YAROSLAVL'.

5. REDUCTION IN TRAVEL NOTIFICATION PERIOD: EMBASSY AND CONSULATE GENERAL PERSONNEL COULD TRAVEL BY ANY MEANS OF TRANSPORT ON 24-HOUR NOTICE (8 OF WHICH CORRESPOND TO ONE WORK DAY) BETWEEN WASHINGTON AND SAN FRANCISCO, AND WASHINGTON AND NEW YORK, AND TO CITIES AND TOWNS OTHERWISE OPEN TO TRAVEL BY SOVIET OFFICIAL PERSONNEL WHICH ARE LOCATED ON THE INTERSTATE HIGHWAY NETWORK IN THE STATES OF PENNSYLVANIA, NEW JERSEY, MARYLAND, WEST VIRGINIA, VIRGINIA, NORTH CAROLINA, SOUTH CAROLINA, GEORGIA, ALABAMA, AND TENNESSEE. IN ADDITION, CONSULATE GENERAL
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PERSONNEL COULD TRAVEL BY ANY MEANS OF TRANSPORT ON THE BASIS OF 24-HOUR NOTICE TO CITIES AND TOWNS OTHERWISE OPEN TO TRAVEL BY SOVIET OFFICIAL PERSONNEL WHICH ARE LOCATED IN CALIFORNIA ON INTERSTATE HIGHWAY 80 AND ON INTERSTATE HIGHWAY 5 BETWEEN BAKERSFIELD AND THE CALIFORNIA-OREGON BORDER.

6. THE DEPARTMENT WOULD NOT PLAN TO CHANGE TRAVEL REGU-

LATIONS FOR SMUN PERSONNEL.

7. DEPARTMENT'S PROPOSAL IS STRUCTURED TO PROVIDE SOVIET EMBASSY AND CONSULAR STAFF WITH MORE FLEXIBLE OPPORTUNITY TO TRAVEL TO RECREATIONAL SITES THEY NOW FREQUENT. NOTE-FREE TRAVEL TO OCEAN CITY WILL BE DIFFICULT TO MONITOR, BUT SHOULD BE A REASONABLE TRADE FOR WATER TRAVEL TO DUBNA AND BEYOND, ESPECIALLY IF EMBASSY-OWNED CRAFT COULD

BE UTILIZED FOR RECREATIONAL PURPOSES.

8. TOGETHER WITH RELAXATION, DEPARTMENT IS PREPARED TO INFORM SOVIET EMBASSY THAT STATES OF FLORIDA, MONTANA, IDAHO, NORTH DAKOTA, SOUTH DAKOTA, MINNESOTA, AND NEW MEXICO WILL BE CLOSED FOR REASONS OF A TEMPORARY NATURE IN RETALIATION FOR CLOSURE OF SOVIET FAR EAST AREAS. DEPARTMENT WOULD BE PREPARED TO APPROVE TRAVEL REQUESTS TO THESE AREAS PROVIDED SOVIETS ASK FOR EXCEPTION FOR EACH TRIP. FYI: SOVIET PERSONNEL RARELY VISIT THESE AREAS.

9. IN ADDITION TO RECIPROCAL MEASURES TO BE INTRODUCED IN US ON APRIL 5, DEPARTMENT HAS UNDER CONSIDERATION FURTHER MUTUAL RELAXATION OF TRAVEL RESTRICTIONS. IN THIS CONNECTION DEPARTMENT WOULD APPRECIATE EMBASSY'S VIEWS AND SUGGESTIONS AS TO RELATIVE IMPORTANCE OF ELEMENTS WHICH MIGHT BE INCLUDED IN US PROPOSAL FOR BROADER RELAXATION, NOW THAT SOVIETS APPEAR TO HAVE MOVED FROM "NON-DISCRIMINATION" TO RECIPROCITY ON TRAVEL CONTROLS.

A. REMOVAL OF RESTRICTIONS ON ALLOWED ENTRY AND EXIT POINTS.

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B. NOTE-FREE TRAVEL BETWEEN CONSULATES AND EMBASSY.

C. GUARANTEED TRAVEL BY CONSULAR OFFICERS TO ANY OPEN AREA, AT ANY TIME OR BY ANY MEANS.

D. NOTE-FREE TRAVEL FROM LENINGRAD TO LOMONOSOV AND FROM SAN FRANCISCO TO PALO ALTO.

E. HIGHWAY ACCESS FROM LENINGRAD TO RIGA AND FROM SAN FRANCISCO TO LONG BEACH.

F. PERSONAL GUESTS ACCOMPANY EMBASSY STAFF ON NOTE-FREE TRAVEL WITHIN MOSCOW OBLAST. KISSINGER

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